
WIRELESS MEDICAL INFUSION PUMPS

Medical Device Security

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ABSTRACT

In the past, medical devices were standalone instruments that interacted only with the patient. Today, medical devices have operating systems and communication hardware that allow them to connect to networks and other devices. While this technology has created more powerful tools and improved health care, it has led to additional risks in safety and security. The goal of this use case is to help health care providers secure their medical devices on an enterprise network, with a specific focus on wireless infusion pumps. This use case will identify the actors interacting with infusion pumps, define the interactions between the actors and the system, perform a risk assessment, identify applicable mitigating security technologies, and provide an example implementation.

KEYWORDS

medical device; cybersecurity; risk assessment; risk mitigation; wireless infusion pump

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Comments on this publication may be submitted to: HIT_nccoe@nist.gov

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1 **1. EXECUTIVE SUMMARY**

2 This document describes potential security risks affecting wireless medical infusion
3 pumps. It is part of a larger effort to provide health IT professionals with an example
4 solution to the problem of wireless infusion pump security, and will result in a freely
5 available NIST Cybersecurity Practice Guide.

6 In addition to harm to a patient through incorrect drug dosing or loss of private health
7 information, intentional or unintentional tampering with wireless infusion pumps can
8 expose a health care facility's IT-dependent systems to malicious actors, leading to loss
9 of data, health records and other information, and services, and resulting in downtime
10 and loss of reputation, productivity and revenue.

11 This use case considers the security of wireless infusion pumps used in the health care
12 sector from an enterprise perspective. This is not a top-down effort. Rather, the medical
13 device community participated in the generation of the technical description of the
14 problem of securing infusion pumps and contributed their hoped-for characteristics of
15 potential solutions.

16 This document provides lists of assets, threats, threat sources, vulnerabilities and a set
17 of mitigating technologies. It provides executives with threats and vulnerabilities in the
18 health care community and an understanding of the wide array of technologies that can
19 be employed to mitigate these risks.

20 Once organizations understand the technologies and the risks they mitigate, they can
21 set strategies for educating staff members, prioritizing vulnerabilities and obtaining
22 these technologies for use within their organization.

23 **2. DESCRIPTION**

24 **Purpose of the document**

25 The document describes potential cybersecurity problems affecting wireless medical
26 infusion pumps. Once interested parties have commented on and helped to validate the
27 technical description of these problems, the NCCoE will invite vendors of security
28 technologies to collaborate on a reference design that addresses these issues. This
29 document and its description must be narrow enough in scope to allow the NCCoE to
30 build a NIST Cybersecurity Practice Guide, a collection of the materials and information
31 needed to deploy an example solution of off-the-shelf products that address the
32 technical security problems. However, this document must also be high-level enough to
33 allow variability of products and innovation. The resulting practice guide will describe
34 the hardware, software and configurations the NCCoE used to address the issues
35 presented in this use case.

36 Audience

37 The intended audience for this document is the medical community, medical device
38 companies, health care practitioners, and IT practitioners and their managers. Audience
39 members include, but are not limited to, health information technology chief
40 information security and technology officers, IT network and security professionals,
41 biomedical device engineers, nurses, and physicians.

42 Goal

43 The goal of this use case is to help health care providers secure their medical devices on
44 an enterprise network, with a specific focus on wireless infusion pumps.

45 This use case will identify the actors interacting with infusion pumps, define the
46 interactions between the actors and the system, perform a risk assessment, identify
47 applicable mitigating security technologies, and provide an example implementation.

48 Background

49 In the past, medical devices were standalone instruments that interacted only with the
50 patient. Today, medical devices have operating systems and communication hardware
51 that allow them to connect to networks and other devices. While this technology has
52 created more powerful tools to improve health care, it has led to additional risks in
53 safety and security.

54 Infusion pumps provide fluids, medication or nutrients to a patient's circulatory system
55 or gastrointestinal tract. These pumps generally are used intravenously, although
56 subcutaneous, arterial and epidural infusions are occasionally used.

57 The Food and Drug Administration (FDA) has defined external infusion pumps as:

58 “Medical devices that deliver fluids, including nutrients and medications such as
59 antibiotics, chemotherapy drugs, and pain relievers, into a patient’s body in
60 controlled amounts. Many types of pumps, including large volume, patient-
61 controlled analgesia, elastomeric, syringe, enteral, and insulin pumps, are used
62 worldwide in health care facilities such as hospitals, and in the home.”¹

63 Clinicians and patients rely on infusion pumps for safe and accurate administration of
64 fluids and medications. However, the FDA has identified problems that can compromise

¹ Infusion Pump Improvement Initiative, April 2010, Center for Devices and Radiological Health, U.S. Food and Drug Administration [Web page], <http://www.fda.gov/MedicalDevices/ProductsandMedicalProcedures/GeneralHospitalDevicesandSupplies/InfusionPumps/ucm205424.htm> [accessed 7/15/14].

65 the safe use of external infusion pumps. These issues can lead to over or under-infusion,
66 missed treatments, or delayed therapy.

67 An infusion pump is operated by a trained user, who programs the rate and duration of
68 fluid delivery through a built-in software interface. These devices offer significant
69 advantages over manual administration of fluids, including the ability to deliver fluids in
70 very small volumes and at precisely programmed rates or automated intervals.

71 Today, infusion pumps are usually connected to a wireless network.² The network
72 allows the pump to connect to a backend server to collect metadata, and permits
73 wireless updating of drug libraries and firmware. In some cases, the network also allows
74 interaction between the pump and the electronic health record (EHR) for one-way or
75 two-way communication. Additionally, infusion pump vendors can log in remotely to
76 troubleshoot and collect data on the pumps.

77 Now that infusion pumps are network-enabled, they can be hacked by third parties or,
78 like other medical devices with operating systems and software that connect them to a
79 network, infected by malware, which can cause them to malfunction or operate
80 differently than originally intended.

81 Traditional security scan techniques can adversely affect the devices. Manufacturers
82 often consider upgrades to software as a change to the device itself that requires
83 further certification, such as FDA 510(k) clearance.³ Even though the FDA has said it is
84 not necessary to go through recertification, manufacturers are reluctant to make
85 upgrades without further testing the devices.

86 Manufacturers, however, do not want to retest because the devices' internal processes
87 are costly and unmodifiable. There is no streamlined process for testing upgrades or
88 performing partial testing. Manufacturers must perform the full suite of tests regardless
89 of the type of change.

90 Finally, the majority of infusion pumps have both maintenance and clinical-use
91 usernames and passwords that are hard-coded. This creates security problems, such as
92 an inability to revoke access codes when an employee leaves the hospital.

² Best Practice Recommendations for Infusion Pump-Information Network Integration, AAMI Foundation HTSI, Healthcare Technology Safety Institute, Arlington, VA, 2012, 8 pp.

³ Total Product Lifecycle: Infusion Pump – Premarket Notification [501(k)] Submissions, Draft Guidance, U.S. Food and Drug Administration, Center for Devices and Radiological Health, Rockville, Md., April 23, 2010, 34 pp.

93 **Scope**

94 The scope of this use case is the lifecycle of an infusion pump from an enterprise or
95 health care facility's perspective, from planning the purchase to decommissioning the
96 device.

97 Lifecycle management:

- 98 • procurement
- 99 • asset onboarding
- 100 • training and instructions for use
- 101 • configuration
- 102 • usage
- 103 • maintenance
- 104 • decontamination
- 105 • decommissioning

106 Software upgrades and patching are very important issues but are considered outside
107 the scope of this use case.

108 Implantable pumps are not included in this use case.

109 **Assumptions**

110 Some assumptions about the infusion pumps used in this use case:

- 111 • Metadata will be communicated wirelessly back to a server for data aggregation
112 and sometimes, to a clinical database. Data aggregation will answer questions
113 such as: How often was the pump used? How much of a drug was given?
- 114 • There is no direct communication with a pharmacy. The pharmacy will generate
115 the drug information necessary for the pump. That information will be loaded
116 onto the pump by a biomedical engineer.
- 117 • Alerts and alarms are local and not reported back to a central monitoring station.
- 118 • The patient actor's only interaction with the pump is to receive fluids from the
119 pump. The visitor actor is an interloper who may be trying to access the device
120 to stop a beeping noise, and is not to be confused with a malicious actor.
- 121 • Electronic medical records (EMR) are used by the hospital.

122 **3. SCENARIO**

123 The infusion pump use case has nine defined actors that may interact with the device.
124 Actors number eight and nine are bad actors.

- 125 1. **IT network professional:** the individual responsible for the enterprise network and
126 computing facilities
- 127 2. **IT security professional:** the individual responsible for securing the enterprise
- 128 3. **Biomedical engineer:** the individual responsible for configuring, testing and
129 maintaining the infusion pump
- 130 4. **Vendor engineer:** the individual that represents the manufacturer of the device and
131 is responsible for upgrading and patching the device; vendor engineer interactions
132 can depend on the service contract
- 133 5. **Pharmacist:** the individual trained in formulating the interaction of drugs delivered
134 by the infusion pump
- 135 6. **Health care professional:** the individual responsible for operating the device and its
136 interaction with the patient; the use case does not distinguish the nurse from the
137 prescribing physician because the physician will not access the pump
- 138 7. **Patient:** the individual who is receiving fluids from an infusion pump
- 139 8. **Patient visitor:** the individual (a potentially bad actor) who enters the patient's room
140 as a visitor; the patient visitor might interact with the pump out of curiosity or by
141 attempting to turn off the alarm, and this user may obtain unsupervised access to
142 the device
- 143 9. **Malicious agent:** either a hacker who may gain access to the pump to obtain
144 information or an individual who wants to cause harm to the patient

145 Some actors' roles may be combined at some institutions. For example, the IT security
146 professional, IT network professional and biomedical engineer may be same person.
147 Large organizations may have an even finer granularity of roles and therefore more
148 actors to fill each role.

149 The scenario is based on nine actors and the interactions they each have with an
150 infusion pump. The basic scenario begins with an IT network professional connecting the
151 infusion pump to the network and a biomedical engineer configuring the device for use
152 with a patient. Once the device is set up and configured, it is used by a health care
153 professional on a patient. Below are the details of each actor interaction.

154 **IT network professional perspective**

155 A set of new wireless infusion pumps arrives at a hospital. The IT network professional
156 gives information about the network to the biomedical technician. However, the IT
157 network professional does not touch the pumps. Instead, he or she modifies the existing
158 network architecture, usually with configuration files, to allow the pumps to connect to
159 the network.

160 The ID of the pump must be entered into the enterprise asset inventory. The pump will
161 be configured with a standard ID and it auto-authenticates when it comes within range
162 of the network. The IT network professional designs and implements the network

163 architecture to support the connections and communications based on security
164 considerations.

165 This use case will describe how network changes go through an approval process that
166 includes the security team’s input. Networking and security personnel work together to
167 profile and get new pumps on the network.

168 **IT security professional perspective**

169 The IT security professional is responsible for the security of the overall enterprise and
170 therefore must test and understand the infusion pump from this perspective.

171 The IT security professional will issue credentials for the device. As a requirement for
172 facilitating the device’s ability to interact with the network, devices need to
173 automatically authenticate to the network. IT security professionals will assign
174 usernames and passwords so that the IT network professional can complete his or her
175 set up.

176 Wireless credentialing:

177 Wireless credentials are created by IT network professionals, typically with support from
178 an access management professional or an access management system.

179 Device credentialing:

- 180 • Devices have an administration credential. The biomedical and vendor engineers
181 typically have administration rights.
- 182 • Devices also can have vendor credentials, which are exclusive to the vendor.
- 183 • A health care practitioner’s device credential (user access code) is created by the
184 biomedical engineers. Typically, this is not a unique password and is not a
185 managed credential. At many organizations, it is the same for everyone. Most
186 hospitals prefer ease of use to strong passwords. Solutions for this use case
187 should address this issue.

188 An access screen on the device needs some form of security to prevent unauthorized
189 access to the device and permit access to the network. A “break the glass” feature must
190 exist to circumvent security in emergency situations.

191 The IT security professional may put a hole in the firewall to give the vendor engineer
192 access to the device, allowing him or her to use a VPN/SSL tunneling protocol to access
193 devices. Usually this is not a simple task and requires third-party software. For example,
194 remote access can be employed and set up by the IT network professional. This allows
195 the organization to control the access through a third party.

196 In line with the enterprise’s security strategy and policies, the IT security professional
197 will establish the security policies and procedures for the pumps. IT security

198 professionals are in charge of defining medical device security policies, and those
199 specific to the access codes will be defined by the vendors participating in this use case.
200 Access codes are a fundamental feature of the pump.

201 IT security professionals need to be involved in the procurement process to ensure that
202 security features are incorporated into medical devices. The procurement team consists
203 of a multi-disciplinary technical group that ensures compatibility with requirements
204 (e.g., wireless, database, network, security, equipment, software, etc.) The IT security
205 professional should be able to answer the question, “What does the organization need
206 to run, support and secure the infusion pump?”

207 **Biomedical engineer perspective**

208 A biomedical engineer receives a new infusion pump. The engineer is responsible for
209 ensuring that medical equipment is fully functional, safe and properly configured. To
210 achieve this, the engineer inspects the new pump (except for its IT aspects), tags it as a
211 new asset, performs other steps to track it as inventory, etc.

212 If required (such as when a new model of pump arrives), the engineer or pump vendor
213 may provide training to other engineers and clinical staff. Training may also happen
214 through peer-to-peer or online training.

215 Biomedical engineers install, inspect, maintain, calibrate, repair, modify and even design
216 biomedical equipment and support systems to make sure they adhere to stringent
217 medical standards and guidelines. Biomedical equipment engineers also educate and
218 advise staff and other departments on basic physiological principles, theory of operation
219 and procedures for safe clinical application of biomedical equipment.

220 The engineer relies on the IT network professional to configure the devices so that they
221 can wirelessly connect to the network. This IT professional must ask the question,
222 “What do we track on the devices for the purposes of asset management?”

223 Some of these tasks may be performed by different actors at different health care
224 organizations. At smaller organizations, some roles are performed by the same person.
225 Pharmacists should confirm that the settings on the infusion pump are correct (if
226 applicable) prior to releasing the infusion pump to a clinician or patient.

227 **Vendor engineer perspective**

228 Some wireless infusion pumps can be accessed remotely via telnet, secure shell (SSH),
229 hypertext transfer protocol (HTTP), et cetera, allowing vendors to access the device. The
230 vendor engineer should be able to log on to the device and upgrade the software. The
231 vendor is in charge of patching the pumps and may provide to staff members in other
232 roles training or complete maintenance work, including configuration information,
233 implementation requirements and recommendations. Vendors may give the hospital
234 specifications for third-party equipment with which they interact.

235 **Pharmacist perspective**

236 In most cases, a hospitalized patient’s medication is administered by the pharmacy
237 department.

238 A pharmacist provides drug library information to the biomedical engineer for
239 configuration and ongoing maintenance of the infusion pump. The pharmacist then
240 reviews this information and notifies the biomedical engineer that it is correct. Whether
241 or not the pharmacist is internal or external to the health care facility has little impact
242 on the interaction.

243 Libraries are generally updated via the network. These lists are not checked for validity.
244 After this list is checked by the pharmacist, there is no protection, encryption or cyclic
245 redundancy check of the list.

246 **Health care professional perspective**

247 A physician orders a drug for a patient. The nurse gets the order to administer the drug
248 and recognizes the need for an infusion pump. The nurse then gathers the infusion
249 pump, drugs and other necessary equipment.

250 The nurse performs the following tasks according to the treatment lifecycle:

- 251 1. looks at the order on the electronic record to verify the drugs and patient, which
252 may be accomplished via barcoding
- 253 2. prepares the device. The nurse accesses the device using the access code, which
254 is defined by the hospital’s medical device security policies. The nurse
 - 255 a. runs the line
 - 256 b. preps the bag
 - 257 c. turns on the device
- 258 3. configures the device for the drug concentrations and rate of delivery via a menu
- 259 4. verifies via a secondary confirmation that this is the right device, patient, drug,
260 dose, route and time
- 261 5. enters the weight, dose and other pertinent information
- 262 6. selects “Start” (this may be performed by a second person)
- 263 7. transcribes information to the EHR, unless bar coding is built into the device

264 These tasks are performed for bag replacement, when drugs have been dispensed anew
265 by the pharmacy and when responding to an alert.

266 **Patient perspective**

267 The patient is connected to the IV by the nurse. For the purposes of this use case, it is
268 assumed the patient will not touch the device.

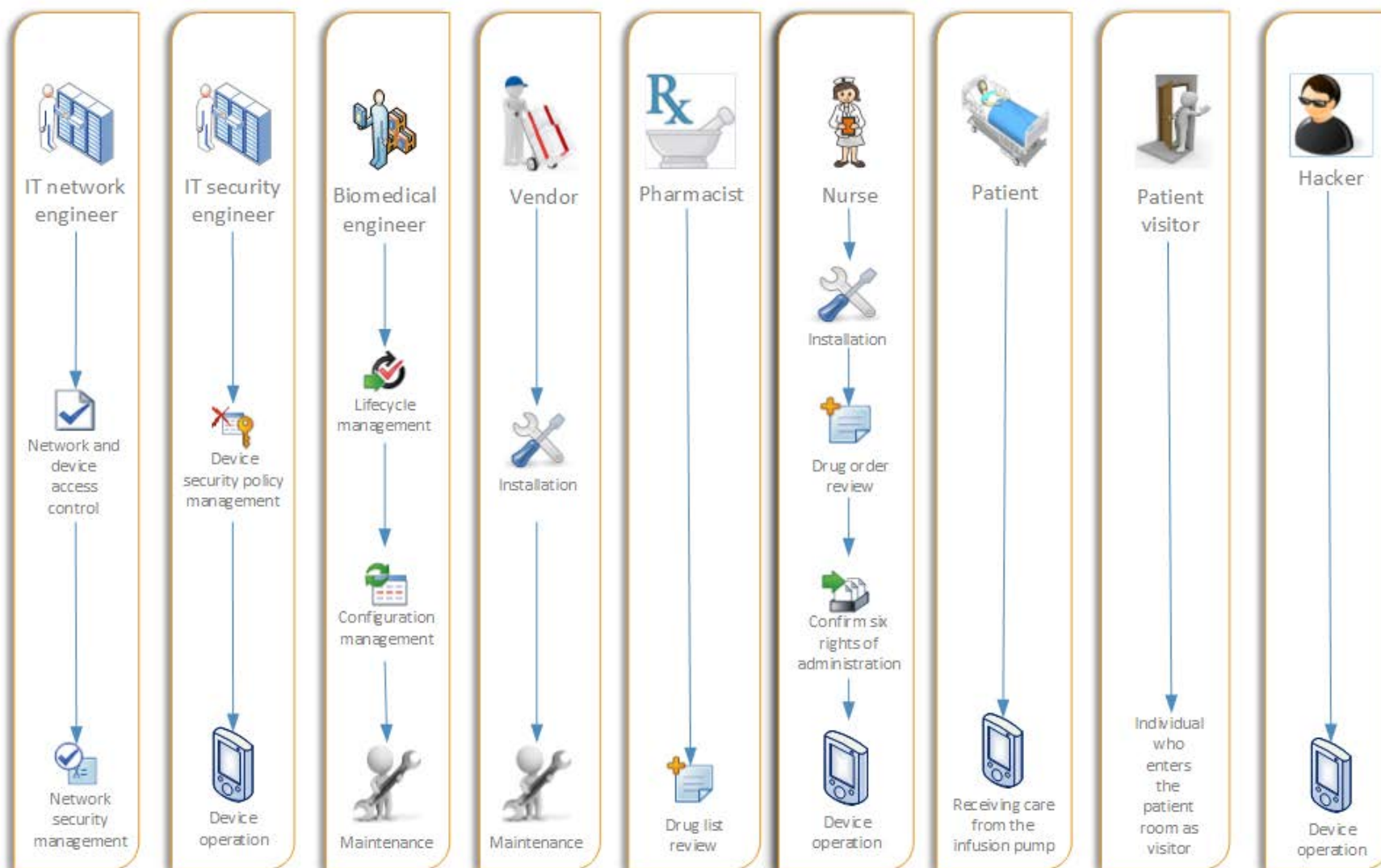
269 Patient visitor perspective

270 The patient visitor becomes curious about the device and attempts to press buttons to
271 understand what the pump does. The patient visitor has the potential to change the
272 setting of the pump. They may try to stop an alert.

273 Malicious agent perspective

274 An unauthorized user attempts to manipulate the pump for nefarious purposes.
275 Example scenarios include:

- 276 • changing doses, delivery mechanisms, safe administration parameters or the
277 drug library
- 278 • obtaining protected health information (PHI) as a vector to access the network
279 (pivoting and stealing credentials or other authentication information)
- 280 • stealing the device or drugs



282 4. CURRENT INFUSION PUMP CHALLENGES

283 Credentialing

284 Given the layer of systems involved with networked infusion pumps, credentialing, or
285 the process of establishing a user's eligibility to perform a particular task within a
286 system, is confusing. Within this infusion pump use case, there are many forms of
287 credentialing including:

- 288 • access codes used to gain access to the pump
- 289 • some form of VPN used for the vendor to gain access to the pump
- 290 • an infusion pump that can gain access to the network
- 291 • infusion pumps that deliver information to an EHR

292 Access codes

293 Access codes for the pump are created by the manufacturer and are the first line of
294 defense for accessing the pump. There are practical challenges with providing access
295 codes at the console because there are many devices in a hospital and making access to
296 the console difficult would impede the use of the device. Therefore, access codes for an
297 infusion pump tend to be universal throughout the hospital. That is to say, there is one
298 code that is used for every pump. This code may be changed on a periodic basis.
299 Identifying solutions for making this more secure across the organization is one of the
300 main focuses of this use case.

301 Additionally, infusion pumps do not have a lockout based on bad tries. Within the health
302 care sector, the motto is "Failure to success instead of failure to lockout." If the user
303 forgets the code, the device will continue to function.

304 This use case will attempt to answer how an organization might address the following
305 issues:

- 306 • emergency access codes
- 307 • access violation monitoring

308 Credentialing server

309 A credentialing server could be used for vendor access to the pump. In addition, the
310 infusion pump could use credentials from a smart card to determine if an individual has
311 access to the pump instead of using access codes.

312 Pump variability

313 There are three types of infusion pumps being used on hospital networks:

- 314 • device models that have been tested and previously connected to the
315 production network

316 • device models that have been tested but are being connected to the network for
317 the first time

318 • device models that have not yet been tested and have never been connected to
319 the network

320 These pumps need be identified and monitored within the enterprise network.

321 **Access point (AP) configuration**

322 Some wireless issues that need to be addressed include channels, wireless saturation,
323 frequency range, devices that are not part of the Wi-Fi alliance, poor radio quality and
324 interference from other equipment.

325 Some organizations say infusion pump functionality cannot be dependent on wireless
326 connectivity. This is an example of operational functionality versus health care. The
327 pump must operate regardless of its ability to connect to the network. The ability to
328 infuse drugs in a patient is more important than the functional benefit of connecting to
329 a wireless network. Wireless networking may have coverage challenges (e.g., it can be
330 difficult to get access points to work within old buildings).

331 **Utilization**

332 Utilization answers the question, “Are we using our resource efficiently?” It helps
333 administrators know how many pumps are needed and aids them in driving toward
334 cost-effective use of the pumps.

335 A list of possible utilization information gathered:

- 336 • pump ID
- 337 • frequency of use
- 338 • first time seen
- 339 • last time seen
- 340 • number of patients
- 341 • duration of each use instance
- 342 • when started
- 343 • when ended
- 344 • lifetime of use
- 345 • drugs used
- 346 • location of the pump
- 347 • specific pump settings

348 Utilization information does not include PHI.

349 **Asset management and monitoring**

350 Asset management for infusion pumps can be difficult if some form of tracking
 351 technology is not used. Often health care personnel can store pumps in closets or out of
 352 the way to ensure that they have a working pump. This can impede the maintenance
 353 and updating of pumps and is not a desired practice. Solutions for tracking devices will
 354 be explored in the use case.

355 The IT asset management system for tracking equipment, software, versions, etc., and
 356 the biomedical maintenance management system for tracking battery replacement,
 357 filter cleaning, etc., must communicate with each other.

358 Configuration management database systems are used by IT professionals and
 359 computerized maintenance management systems are used by biomedical engineers.
 360 These systems contain much of the same information and yet have unique data. The
 361 challenge is to keep both of these systems in sync.

362 In addition to these management databases, monitoring of infusion pumps can vary
 363 depending on a person's role within an organization.

- 364 • IT monitoring: monitoring hardware type and versions
- 365 • IT security monitoring: checking the device for malware, etc.
- 366 • biomed monitoring: monitoring drug lists, whether the device has been cleaned,
 367 etc.

368 This requires a monitoring agent that provides information for the biomedical engineer,
 369 the IT networking professional and the IT security professional. Currently, the industry
 370 must rely on the manufacturer to provide or approve the agent.

371 **5. BUSINESS VALUE**

- 372 • provides secured medical devices that balance usability and protection of the
 373 information and data with protection of the network
- 374 • reduces total outlays in redundant enterprise network security systems by
 375 improving security of medical devices
- 376 • broadens visibility of user behavior in accessing and working on enterprise
 377 health care networks in order to bolster identity and access management
 378 capabilities
- 379 • reduces the risk of fines and lawsuits
- 380 • reduces the negative impacts to the reputation of the institution
- 381 • assists in educating high-level management on the impact to the organization
- 382 • reduces development time and increases adoptability for manufacturers

383 6. RELEVANT STANDARDS

- 384 • NIST Special Publication 800-53: Recommended Security Controls for Federal
385 Information Systems
- 386 • NIST Special Publication 800-37 version 1: Guide for Applying the Risk
387 Management Framework to Federal Information Systems
- 388 • ISO/IEC 27001: Information Security Management
- 389 • International Electro-technical Commission (IEC) 80001: Application of Risk
390 Management for IT Networks Incorporating Medical Devices Security Control
391 Map
- 392 • FDA medical device security standards
 - 393 ○ “Content of Premarket Submission for Management of Cybersecurity in
394 Medical Devices – Guidance for Industry and Food and Drug
395 Administration Staff,” October 2, 2014
 - 396 ○ “Medical Device Data Systems, Medical Image Storage Devices, and
397 Medical Image Communications Devices – Draft Guidance for Industry
398 and Food and Drug Administration Staff,” June 20, 2014
- 399 • Joint Commission for Accreditation for Hospital Organizations
- 400 • Working group between AAMI and UL (UL 2800) on standard for device technical
401 interoperability , including security
- 402 • Health Insurance Portability and Accountability Act (HIPAA)
- 403 • Medical Device Isolation Architecture Guide, 2009

404 7. SECURITY CONTROL MAP

405 This table maps the characteristics of the commercial products that the NCCoE will apply
406 to this cybersecurity challenge to the applicable standards and best practices described
407 in the Framework for Improving Critical Infrastructure Cybersecurity (CSF), and other
408 NIST activities. This exercise is meant to demonstrate the real-world applicability of
409 standards and best practices, but does not imply that products with these
410 characteristics will meet your industry's requirements for regulatory approval or
411 accreditation.

412

413 Table 1: Security control map

Technology	Description and functionality	Security Control (SP 800-53)	NIST Cybersecurity Framework (Section 2.1)
access controls	selective restriction of access of system capabilities, physical access, and ability to perform certain functions	AC-1, AC-2, AC-3, AC-19, AC-24, PE-3, PE-4, PE-5	Protect Identify
asset management system	system which monitors and maintains organizational assets	PE-20	Protect
authorization system	identification system authentication of user local authentication to device remote authentication authentication of device remote authentication	CA-6, IA-1, IA-2, IA-3	Identify
anti-virus	software intended to prevent, detect, and remove malicious computer viruses	MA-3	Respond Recover
anti-malware	software intended to prevent, detect, and remove malware	MA-3	Respond Recover
computer security response system	system implemented for immediate response to information security jeopardizing events	IR-1, IR-7, IR-8	Respond
credentialing system	holds the authentication information	IA-5	Identify

data encryption	encoding data to make it unreadable to unauthorized parties data at rest data in transit baseband isolation	SC-8	Protect
infusion pump provisioning	remote wipe	CM-6, CM-7, MP-6	Protect
infusion pump integrity checks	showing accuracy and consistency of data on device	CM-7, SA-19	Protect
infusion pump resource management	ability to enable/disable device peripherals device integrity checks application verification [CM-6] verified application and OS updates trusted integrity reports policy integrity verification application white listing/black listing	IR-4	Protect Respond
geolocation system	GPS tracking of organization owned devices	CM-8	Identify
firewall	hardware and software-based network security which controls incoming and outgoing network traffic	SC-7	Protect
honeypots	trap to detect and or counter unauthorized access	SC-26	Protect Detect
intrusion detection system	device or software application that monitors the network for malicious activity such as policy violations	SI-4	Protect Detect

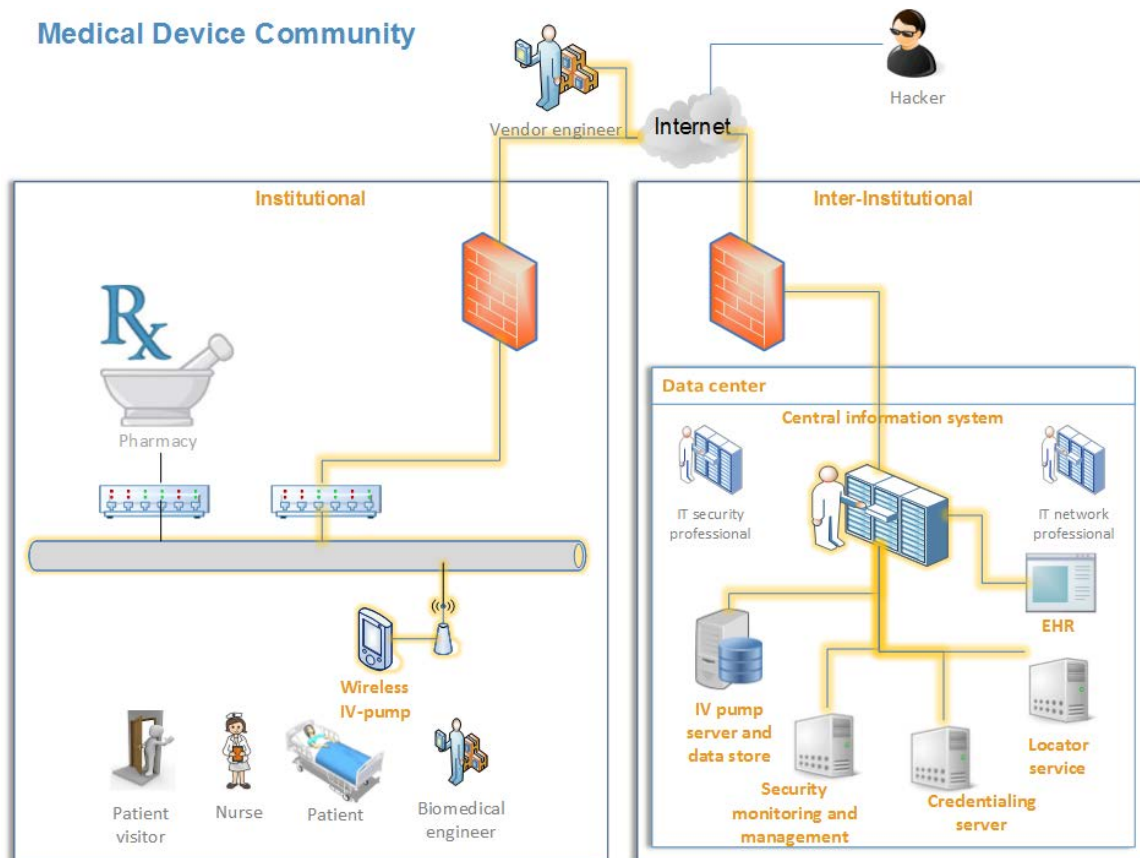
physical monitoring system	device that keeps constant watch on organizational assets to prevent tampering	PE-6, CA-7	Identify
physical security	implementation of security measures to best protect organizational assets	PE-2, PE-3, PE-4, PE-5, MA-5	Identify Protect
port monitoring system	monitors network packets entering and leaving the organizational network	CA-7	Identify Protect
scanning system	constant sweep of systems owned by organization for malicious activities	AU-6	
session verification	reauthorization of the authorized user during their login session	AC-10, AC-11, AC-12, AU-14, IA-1, IA-2, SC-23	Identify Detect
system monitoring	review of actions taken place on organization owned devices anomalous behavior detection canned reports and ad-hoc queries compliance checks	AU-6, AU-13, CA-7	Identify Detect
trusted key storage	trusted location for the safe storage of keys	SC-12	Protect
vulnerability scanner	software that scans mobile devices, workstations and networks for vulnerabilities	RA-5	Identify

414 8. COMPONENT LIST

- 415 • infusion pump
- 416 • enterprise network
 - 417 ○ firewall
 - 418 ○ LAN
 - 419 ○ access points
 - 420 ○ network monitoring tools

- 421 • backend systems
- 422 ○ vendor database
- 423 ○ EHR

424 9. HIGH-LEVEL ARCHITECTURE



425

426 APPENDIX A - RISK ASSESSMENT AND DESIRED SOLUTION CHARACTERISTICS

427 Risk assessment is a one of the most integral components of an organization's risk
 428 management process. The primary reason for conducting risk assessment is to
 429 determine risks that are common to the organization's functions, processes, segments,
 430 common infrastructure and support services, and information systems. The purpose of
 431 the risk assessment is to identify, estimate and prioritize risk involved with an
 432 organization's operations.

433 Risk assessment is used to inform all involved parties about:

- 434 • relevant threats and internal and external vulnerabilities facing the organization
- 435 • impact of exploitation of potential threats and vulnerabilities
- 436 • likelihood that harm will occur

437 and prioritize mitigation resources and obtain products that focus on mitigation of these
438 risks.

439 Risk assessment may be conducted in all three tiers of the risk management hierarchy:

- 440 • Tier 1 (organization level)
- 441 • Tier 2 (mission/business process level)
- 442 • Tier 3 (information system level)

443 The organization level is outside the scope of this use case. This document focuses
444 primarily on the infusion pump and the systems that support it. Therefore we are only
445 concerned with Tier 3.

446 Refer to NIST SP 800-30: Guide for Conducting Risk Assessments and to NIST SP 800-39:
447 Managing Information Security Risk.

448 Risk assessment process

449 The risk assessment methodology is broken into seven steps.

450 **Table 2: Risk assessment outline**

#	Step	Standard
1	data asset inventory	NIST SP 800-60
2	functions	CSF (see categories)
3	threat sources	NIST SP 800-30
4	threat events	NIST SP 800-30
5	functions threatened	NIST SP 800-30
6	impacts to organizations	NIST SP 800-30
7	mitigations	NIST SP 800-53, ISO 27002, COBIT

451 References

- 452 • NIST SP 800-37: Risk Assessment
- 453 • NIST SP 800-30: Guide for Conducting Risk Assessments
- 454 • NIST SP 800-53: Security and Privacy Controls for Federal Information Systems
455 and Organizations
- 456 • NIST 800-60: Guide for Mapping Types of Information and Information Systems
457 to Security Categories

458 Steps

- 459 1. Identify assets being protected in the use case
- 460 2. List the desired functions of the solution
- 461 3. Identify threat sources

- 462 4. Identify threat events
 463 5. Match threats to specific functions
 464 6. Identify impacts to the organization
 465 7. Identify mitigation procedures for each threat/function

466 **Asset inventory**

467 This is a list of all data assets that might be used to support an infusion pump.

468 **Table 3: Asset inventory**

#	Data assets	Description
1	PHI	protected health information includes any information about health status, provision of health care or payment for health care that can be linked to a specific individual
2	credentials	login credentials such as username and passwords, tokens, etc.
3	configuration data	security measure that monitors network traffic for malicious activities
4	drug data	where information is stored outside of hospital facility
5	logs	provides IT support to the hospital
6	secure code on the pump	Wi-Fi code defines this better
7	pump metadata	metadata collected by all pumps on a backend server
8	alerts/warnings	warnings from the pump telling the user the pump needs attention

469 **Functions**

470 Listed below are the desired functions for the infusion pumps.

471

472 **Table 4: Functions**

#	Functions	Description	Asset
1	allow the pump to be configured and set up	establish operating procedures and device management plan to set up and maintain infusion pump devices	configuration data, credentials
2	collect inventory of pumps remotely	infusion pump location tracking for inventory of pumps	credentials, configuration data
3	wirelessly ID the pumps for availability	infusion pump identifications for wireless connections	credentials, configuration data
4	infuse the medication	inject the drug into the patient	pump metadata
5	collect metadata on drug use	all metadata derived from the use of the infusion pump should be stored securely	pump metadata
6	alert and warn of problems with drug infusion	execute an alert system for technical and medical difficulties regarding the drug infusions	alert/warnings
7	collect log information	information about the pump activities	log
8	securely transmit data to the repository	safe transport of data to data servers	PHI, credentials, pump metadata, logs and drug data
9	allow the vendor to access and update the pump remotely	establish a secure communication channel for cooperation with the vendors	PHI, credentials, configuration data, drug data, logs, secure code on the pump, pump metadata and alerts/warnings

473 **Threat sources**

474 Before attempting to take a look at potential risks, it is necessary to take a look at the
475 threat sources. Below is a table identifying potential threat sources and their potential
476 targets. This table identifies external threats as well as insider threats.

477

478 **Table 5: Threat sources**

#	Threat sources	Threat Objectives	Countermeasure
1	malware (external)	pump, metadata server	antivirus/antimalware software, firewall, HIDS/HIPS, cybersecurity
2	catastrophic weather	organizational operations	initiation of a business continuity plan, external data center facility
3	malicious hacker (external)	data	firewalls, intrusion detection systems
4	visitors	PHI, sabotage	visitor sign-in, disable Wi-Fi access and if enabled, restrict access to a couple of websites
5	insider threats	sensitive information, PHI, company sabotage	monitoring system, keeping records, and implementation of access controls
6	employee with malicious intent	sabotage, gaining unauthorized access, gaining PHI	limiting access to key employees, The monitoring of all employee activities
7	accidental use employee	may seek to gain access to personal data	limit what employees may do with access controls
8	unknowledgeable user	accidental damage or exposure of data	provide IT awareness/training program
9	contractor	may gain unauthorized access, gain access to PHI, credit information	monitoring of system activity, implementation of access controls, and physical security monitoring
10	vendors	may gain unauthorized access, gain access to PHI	monitoring of system activity, implementation of access controls, and physical security monitoring
11	ex-employee	may seek to sabotage hospital data	disable user accounts and logins in the system, disable access card data

12	unintentional attack/outbreak	accidental damage or exposure of data	monitoring of system activity, implementation of access controls, and physical security monitoring
13	exploitation of device vulnerability to obtain access to other resources	sabotage, gaining unauthorized access, gaining PHI	monitoring of system activity, implementation of access controls, and physical security monitoring

479 **Threat events**

480 The table below provides a description of the types of possible threats that may target
481 an infusion pump and, to a greater extent, the hospital organization.

482 **Table 6: Threat Events**

#	Types of Threat Events	Description
1	reconnaissance	intelligent navigation of organization networks with desire to understand network infrastructure (i.e. network scans)
2	crafted or created attack tools	developing tools with desire to damage infusion pumps and organization's network
3	deliver/insert/install malware	distribute malware to organizational systems with desire to damage organizational systems and devices
4	exploit and compromise systems	targeting organizational vulnerabilities with the desire to harm the organization
5	conduct an attack	desire to cause physical and network harm to hospital organization and infusion pumps
6	cause adverse impact to obtain information	obtaining sensitive information, PHI, at the expense of damaging hospital organization and infusion pumps
7	coordinated campaign	multiple attempts to cause physical and network harm to hospital organization and infusion pumps
8	personal Injury	desire to cause physical harm to an individual
9	catastrophic events	unforeseen events such as weather or natural disaster
10	defective equipment or software	equipment or software that does not function as designed--could include software bugs
11	non-adversarial threats	damage that occurs from inside employees with no ill will towards the organization; may possibly come from lack of user knowledge resulting in leak of information

483 **Functions threatened**

484 These types of threats target the infusion pumps and to a greater extent, the hospital
 485 infrastructure.

486 **Table 7: Functions Threatened**

#	Types of Threats	Functions Threatened	Data
1	reconnaissance	collecting metadata of infusion pumps	pump metadata
		securely transmitting data into repository	PHI, credentials,
		wirelessly ID the pumps for availability	credentials, configuration data
		collect inventory of pumps remotely	credentials, configuration data
2	crafted or created attack tools	infusing the drug	pump metadata
		collect metadata on drug use	pump metadata
		alert and warn of problems with drug infusion	alert/warnings
		allow the vendor to access and update the pump remotely	PHI, credentials, configuration data, drug data, logs, secure code on the pump, pump
		allow the pump to be configured and setup	configuration data, credentials
3	deliver/Insert/Install malware	infusing the drug	pump metadata
		collect metadata on drug use	pump metadata
		alert and warn of problems with drug infusion	alert/warnings
		allow the vendor to access and update the pump remotely	PHI, credentials, configuration data, drug data, logs, secure code on the pump, pump

		allow the pump to be configured and setup	configuration data, credentials
4	exploit and compromise systems	infusing the drug	pump metadata
		collect metadata on drug use	pump metadata
		alert and warn of problems with drug infusion	alert/warnings
		allow the vendor to access and update the pump remotely	PHI, credentials, configuration data, drug data, logs, secure code on the pump, pump
		allow the pump to be configured and setup	configuration data, credentials
5	conduct an attack	infusing the drug	pump metadata
		collect metadata on drug use	pump metadata
		alert and warn of problems with drug infusion	alert/warnings
		allow the vendor to access and update the pump remotely	PHI, credentials, configuration data, drug data, logs, secure code on the pump, pump
		allow the pump to be configured and setup	configuration data, credentials
6	cause adverse impact to obtain information	all functions are deemed threatened	all assets
7	coordinating a campaign	all functions are deemed threatened	all assets
8	non-adversarial threats	infusing the drug	pump metadata
		collect metadata on drug use	pump metadata
		securely transmitting data into repository	PHI, credentials,

9	using the device as an access point into the organization		
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487 **Vulnerability identification**

488 When it comes to assessing risk, organizations need to look at vulnerabilities that may
 489 affect all their systems. Below is a table identifying possible vulnerabilities in this
 490 infusion pump use case.

491 **Table 8: Vulnerabilities**

Vulnerabilities	Description
data interception	possible leaks in the information system that would allow an individual to intercept sensitive information
defective devices	devices that are defective; easily exploitable defects
environmental threats	threats from inclement weather conditions; blizzards, hurricanes, tornadoes, floods and earthquakes
geolocation broadcasting data to unauthorized personnel	a system inadvertently reveals the current physical location of a user
lack of user knowledge	lack of knowledge that leads to misuse of company devices and software
network security vulnerabilities	weaknesses in the network infrastructure
password vulnerabilities	failure due to a weak password policy that could be easily broken
security policy vulnerabilities	vulnerabilities in the company's security policy
social engineering vulnerabilities	individuals who may be socially engineered to give up their sensitive information and unauthorized access
software vulnerabilities	software that is not up to date that could be exploited
system configuration vulnerabilities	companies not adopting optimal security configurations for their networks
transmission of data over unprotected communications	sending data through unsecure data lines
theft of company-issued hardware	theft of company-owned devices such as cell phones, tablets, workstations
unauthorized hardware access	unauthorized personnel gains access to hardware

malware	software that is created to damage information systems
digitally stored data	unencrypted digitally stored data
hackers	individuals who want to break into your system in order to steal confidential data or cause other damage

492 **Mitigations**

493 Mitigations consist of taking each threat event category from the threat events table,
 494 identifying the assets that can be affected by that from the asset inventory table, and
 495 then applying a risk mitigation technology. The scope of this use case will not include
 496 mitigation procedures as we are only concerned with technologies that mitigate risk.

497 **Table 9: Threat event category: perform reconnaissance and gather information**

Information asset	Threat event detail	Risk-mitigating technologies
all assets	perform network sniffing of exposed networks	firewall and intrusion detection/intrusion protection devices
all assets	perform perimeter network reconnaissance/scanning	firewall and intrusion detection/intrusion protection devices

498 **Table 10: Threat event: craft or create attack tools**

Information asset	Threat event	Risk-mitigating technologies
all assets	create counterfeit/spoof website	website testing tools
credentials	craft counterfeit certificates	employing CSIRT, which will continuously scan network traffic from all sources

499 **Table 11: Threat event: deliver/insert/install malware**

Information asset	Threat event	Risk-mitigating technologies
all assets	deliver known malware to internal organizational information systems (e.g., virus via email)	anti-virus, anti-malware

all assets	deliver modified malware to internal organizational information systems	anti-malware
all assets	deliver targeted malware for control of internal systems and exfiltration of data	antivirus programs, access controls
all assets	deliver malware by providing removable media	media protection tools
backend metadata	insert malicious scanning devices (e.g., wireless sniffers) inside facilities	access controls
all assets	insert counterfeit or tampered hardware into the supply chain	access controls
all assets	insert specialized malware into organizational information systems based on system configurations	anti-virus
all assets	insert subverted individuals into organizations	none
backend metadata	install persistent and targeted sniffers on organizational information systems and networks	access controls

500 **Table 12: Threat event: exploit and compromise systems**

Information asset	Threat event	Risk-mitigating technologies
infusion pumps PHI credentials drug data security code on pump	exploit known vulnerabilities in mobile systems and medical devices (e.g., laptops, PDAs, smart phones,)	vulnerability scanners, mobile device management (MDM)

backend metadata credentials configuration data	exploit insecure or incomplete data deletion in multi-tenant environment	data encryption, access controls, authorization systems
backend metadata credentials PHI EHR configuration data	exploit multi-tenancy in a cloud environment	authorization system, access controls
all assets	exploit physical access of authorized staff to gain access to organizational facilities	CCTV and physical security monitoring system, implementing access controls to physical access
backend metadata PHI EHR drug data configuration data	exploit poorly configured or unauthorized information systems exposed to the Internet	vulnerability monitoring/review
all assets	exploit recently discovered vulnerabilities	vulnerability scanning
backend metadata configuration data	exploit split tunneling	vulnerability scanning
all assets	exploit vulnerabilities on internal organizational information systems	vulnerability scanning

configuration data backend metadata PHI, drug data, logs credentials	exploit vulnerabilities in information systems timed with organizational mission/business operations tempo	vulnerability scanning
all assets	exploit vulnerabilities using zero-day attacks	patch management system vulnerability scans
all assets	compromise design, manufacture and/or distribution of information system components (including hardware, software and firmware)	vulnerability scanning
infusion pumps	compromise information systems or devices used externally and reintroduced into the enterprise	asset management tools
PHI EHR drug data logs	compromise mission-critical information	data encryption for storage and communications
PHI EHR drug data logs	compromise organizational information systems to facilitate exfiltration of data/information	installing antivirus programs, encrypting all electronic devices
all assets	compromise software of organization-critical information systems	antivirus and malware programs, virtual environment testing
all assets	compromise critical information systems via physical access	access controls to physical hardware
all assets	insert subverted individuals into privileged positions in organizations	access controls
infusion pumps	insert tampered critical components into organizational systems	asset management, access control

all assets	insert targeted malware into organizational information systems and information system components	antivirus anti-malware, access control
backend metadata configuration data	install general-purpose sniffers on organization-controlled information systems or networks	access controls

501 **Table 13: Threat event: conducting an attack**

Information asset	Threat event	Risk-mitigating technologies
infusion pumps	attacks targeting and compromising personal devices of critical employees	MDM, scanning technology
backend metadata	attacks using unauthorized ports, protocols and services	implementation of an intrusion detection system; firewalls and port-monitoring measures
backend metadata	attacks leveraging traffic/data movement allowed across perimeter	port-monitoring system, IDS, IPS, firewalls
backend metadata user logins and passwords	brute force login attempts/ password guessing attacks	implementation of a secure identity management solution, implementation of multi-factor authentication (i.e. RSA tokens)
backend metadata PHI, EHR, logs	communications interception attacks	implementation of strong encryption measures; WPA and WEP encryption
all assets	cyberphysical attacks on organizational facilities	implementation of a fail-safe system, conducting practical exercises (such as gaining unauthorized attempts to collect information)
all assets	distributed denial of service (DDoS) attacks	implementation of a firewall and IDS system

backend metadata	externally-based network traffic modification (man in the middle) attacks	use of "extended validation" certificates; authorization tokens
backend metadata PHI, EHR, logs	externally-based session hijacking	encrypting all HTTP communication; use of SSL certificates
PHI, EHR, drug data, username and logins	insider-based social engineering to obtain information	monitoring, access control
backend metadata configuration data	internally-based network traffic modification (man in the middle) attacks	implementing multi-factor authentication, monitoring network activity
backend metadata PHI, EHR, logs	internally-based session hijacking	access control, monitoring, session verification
PHI, EHR, drug data, username and logins	outsider-based social engineering to obtain information	access control, monitoring, session verification
all assets	physical attacks on infrastructures supporting organizational facilities	implementing facility security controls and access/authorization controls
all assets	physical attacks on organizational facilities	implementing facility security controls and access/authorization controls
all assets	non-targeted zero-day attacks	implementation of continuous monitoring; establishing honeynets and honeypots
all assets	simple denial of service (DoS) attack	implementing rate limiting techniques, installing firewalls and intrusion detection systems (IDS), monitoring network activity

infusion pumps	supply chain attacks targeting and exploiting critical hardware, software or firmware	implementing facility security controls and access/ authorization controls
all assets	targeted denial of service (DoS) attacks	implementation of firewalls, IDS, port monitoring
backend metadata	conduct wireless jamming attacks	IDS

502 **Table 14: Cause adverse impact to obtain information**

Information asset	Threat event	Risk-mitigating technologies
backend metadata PHI, EHR, drug data, logs	obtain information by externally located interception of wireless network traffic	encrypt wireless network traffic (WPA or WEP), implement IEEE 802.1X authentication protocols
PHI EHR logs drug data	obtain information by opportunistically stealing or scavenging information systems/ components	geolocation, MDM
PHI, EHR, logs, backend metadata, drug data	obtain sensitive data/information from publicly accessible information systems.	have access controls, logins, user authorization and identification systems on publicly accessible workstations and devices
PHI, EHR, backend metadata	obtain sensitive information through network sniffing of external networks	data encryption of all transmitted data
EHR, PHI, drug data, backend metadata	obtain sensitive information via exfiltration	physical security of the operational domain
electronic health records, PHI, drug data, backend metadata	cause degradation or denial of attacker-selected services or capabilities	implementation of a secure identity management solution, monitoring network activity

backend metadata	cause deterioration/destruction of critical information system components and functions	physical security , permanent maintenance and constant upgrade of information system patches
PHI EHR logs drug data	cause disclosure of critical and/or sensitive information by authorized users	scanning, monitoring
PHI EHR logs drug data	cause integrity loss by creating, deleting and/or modifying data on publicly accessible information systems (e.g., web defacement).	establish access control lists
PHI EHR logs drug data configuration data	cause integrity loss by injecting false but believable data into organizational information systems.	protect access controls
PHI EHR logs drug data configuration data	cause integrity loss by polluting or corrupting critical data	CSIRT
PHI EHR drug data	cause unauthorized disclosure and/or unavailability by spilling sensitive information	access controls/limiting personnel who can access sensitive information
all assets	gain unauthorized access	limiting physical access controls

503

504

505 **Table 15: Threat Event: Coordinating a Campaign**

Information asset	Threat event	Risk-mitigating technologies
all assets	coordinate a campaign that combines internal and external attacks across multiple information systems and information technologies	data encryption, firewalls, IDS, access controls

506 **Table 16: Threat Event: Non Adversarial**

Information asset	Threat event	Risk-mitigating technologies
PHI EHR drug data	mishandling of critical/sensitive information by authorized users	none
all assets	incorrect privilege settings	implementation of access controls
infusion pumps	introduction of vulnerabilities into software products upon installation	test of infusion pumps in a secure environment before implementation; use of vulnerability scanners
backend metadata	resource depletion	scanning and monitoring
PHI EHR drug data	spill sensitive information	scanning and monitoring
infusion pumps	unreadable display	scanning and monitoring
all assets	weather emergencies	scanning and monitoring

507 **HIPAA Checklist**

508 The following checklist has been extracted from HIPAA's security rules and mapped to
509 our risk mitigation technologies. The shaded rows are process-driven security rules that
510 are outside the scope of this use case.

511

512 Table 17: HIPAA mapping

#	Security control	Risk-mitigating technologies	Identified above	References
1	risk analysis	consists of defining, assessing and mitigating risks in the infusion pump		CFR:45
2	risk management process	putting in place a procedure to deal with the risk		CFR:45
3	access control	implement technical policies and procedures for electronic information systems that maintain electronic PHI to allow access only to those persons or software programs that have been granted access rights	yes	(§ 164.312(a)(1))
4	unique user identification	assign a unique name and/or number for identifying and tracking user identity	yes	(§ 164.312(a)(1))
5	emergency access procedure	establish (and implement as needed) procedures for obtaining necessary electronic PHI during an emergency		(§ 164.312(a)(1))
6	automatic logoff	implement electronic procedures that terminate an electronic session after a predetermined time of inactivity	yes	(§ 164.312(a)(1))
7	encryption and decryption	implement a mechanism to encrypt and decrypt electronic PHI	yes	(§ 164.312(a)(1))
8	audit control	implement hardware, software and/or procedural mechanisms that record and examine activity in information systems that contain or use electronic PHI	yes	(§ 164.312(b))

9	integrity	implement policies and procedures to protect electronic PHI from improper alteration or destruction	yes	(§ 164.312(c)(1))
10	person or entity authentication	implement procedures to verify that a person or entity seeking access to electronic PHI is the one claimed	yes	(§ 164.312(d))
11	transmission security	implement technical security measures to guard against unauthorized access to electronic PHI that is being transmitted over an electronic communications network	yes	(§ 164.312(e)(1))
12	integrity control	implement security measures to ensure that electronically transmitted electronic PHI is not improperly modified without detection until disposed of	yes	(§ 164.312(e)(1))
13	encryption	implement a mechanism to encrypt electronic PHI whenever deemed appropriate	yes	(§164.312(e)(2)(ii))

513 **APPENDIX B - ACRONYMS AND ABBREVIATIONS**

514	AP	Access point
515	CSIRT	Computer Security Incident Response Team
516	DoS	Denial of service
517	EHR	Electronic health record
518	EMR	Electronic medical record
519	FDA	U. S. Food and Drug Administration
520	HIDS	Host-based intrusion detection system
521	HIPS	Host-based intrusion prevention system
522	HIT	Health information technology

523	HIPAA	Health Insurance Portability and Accountability Act
524	IDS	intrusion detection system
525	IT	Information technology
526	MDISS	Medical Device Innovation, Safety and Security Consortium
527	MDM	Mobile device management
528	NCCoE	National Cybersecurity Center of Excellence
529	NIST	National Institute of Standards and Technology
530	PHI	Protected health information
531	PIV	Personal identity verification
532	SSL	Secure socket layer
533	TLI	Technological Leadership Institute
534	VPN	Virtual private network
535	WEP	Wired equivalent privacy
536	WPA	Wi-Fi protected access